

# Title IX Higher Ed Level 2 Advisor Training



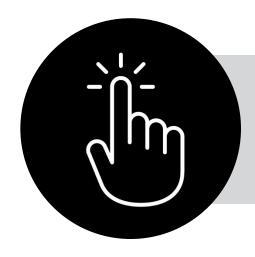
## **Disclaimer**

- We can't help ourselves. We're lawyers.
- We are not giving you legal advice. Consult with your legal counsel regarding how best to address a specific situation.
- This training satisfies both annual Clery training and the generally applicable topics required by the Final Title IX regulations. \*This training does not cover institution-specific grievance procedures, policies, or technology.
- Use the chat function to ask general questions and hypotheticals.
- This training is not being recorded, but we will provide you with a packet of the training materials to post on your websites for Title IX compliance.

## **Presentation Rules**

- Seriously questions are encouraged!
- "For the sake of argument..."
- Be aware of your own responses and experiences
- Follow-up with someone if you have questions and concerns
- Take breaks as needed

## **Additional Information**



Title IX Resource Center at www.bricker.com/titleix

# **Aspirational Agenda**

Day 1		All times EST/EDT
2:00-3:15	Introduction, Advisor's Role in the Grievance	Process
3:15-3:30	Break	
3:30-5:00	Relevance and Relevancy Hypotheticals	
Day 2		Take a Break
2:00-3:00	Live Cross Examination Hearing	
3:00-3:30	Debrief of Live Cross Examination Hearing	
3:30-3:45	Break	
3:45-5:00	Hearing/Objectively Evaluating Evidence/Written Decision	

# **Training Requirements**

The Title IX regulations require training for:



Under the Title IX regulations, there are NO training requirements for advisors in the grievance process.

# **Training Requirements for Title IX Officials**

- Generally, the Title IX regulations require training of an institution's Title IX officials on:
- Jurisdiction: understanding "the scope of the recipient's education program or activity"
- Definitions of "sexual harassment" under the Title IX regulations
- How to serve impartially, without bias, free from conflict of interest, and without prejudgment of the facts
- Their individuals roles in the process

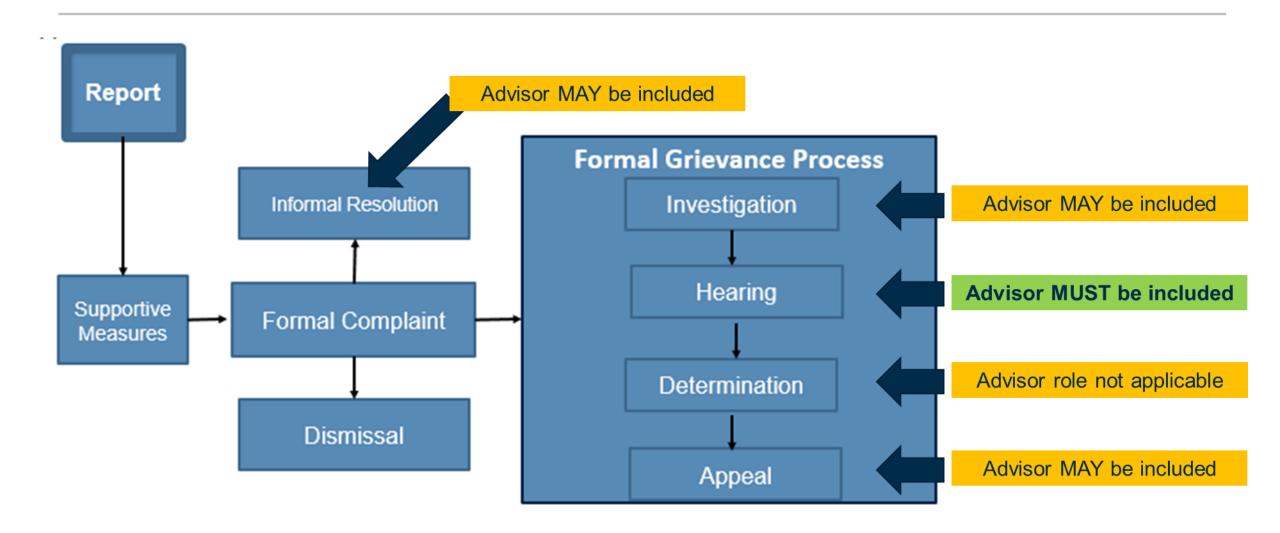
# What's Going On?

- BUT...It helps the party and the process if an advisor understands:
- Title IX jurisdiction (Level 1)
- Title IX definitions of sexual harassment (Level 1)
- The grievance process
- The roles of the Title IX officials in the grievance process
- The hearing and the advisor's role in the hearing
- The bases for appeal



# Understanding the Grievance Process and the Advisor's Role

## **Overview of the Process**



# Overview of the Process: Investigation (1 of 3)

- Only if a formal complaint
- Burden of proof and evidence gathering rests with recipient
- Cannot access, require, disclose, or consider treatment records of a party without that party's voluntary, written consent
- Provide equal opportunity for parties to present witnesses (fact and expert) and evidence (inculpatory and exculpatory)
- Not restrict ability of either party to discuss or gather and present relevant evidence
- Provide parties same opportunities to have others present during the grievance process, including advisor of choice

## Overview of the Process: Investigation (2 of 3)

- Provide written notice of date, time, location, participants, and purpose of all hearings, investigative interviews, or other meetings with sufficient time to prepare
  - Advisors may be asked by the party to prepare for investigative interviews, sit
    in on investigative interviews, review interview summaries
- Provide both parties equal opportunity to inspect and review any evidence obtained in the investigation – recipient must send to party and party's advisor with at least 10 days to submit a written response before completion of investigation report
  - Advisors may be asked by the party to review the report and help formulate a response

## Overview of the Process: Investigation (3 of 3)

- Recipient must make all such evidence subject to inspection and review at any hearing
- Create an investigation report at least 10 days before a hearing that fairly summarizes the relevant evidence and send to each party and party's advisor

# **Overview of the Process: Hearings**

### Advisor MUST be included

- Must provide a live, cross-examination hearing
- Parties must have an advisor and the recipient must provide an advisor for a party if the party does not have one
- Advisors ask only relevant cross-examination questions—no party-onparty questioning
- May be virtual, but must be recorded or transcribed
- This will be our focus today.

# Overview of the Process: Determinations Advisor role not applicable

- Decision-maker (not Title IX Coordinator or investigator) must issue a written determination regarding responsibility
- Must include:
  - Allegations
  - Procedural steps taken from receipt of formal complaint
  - Findings of fact
  - Conclusions
  - Statement allegation, including determination of responsibility and any disciplinary imposition and whether remedies designed to restore or preserve access to educational program or activity will provided to complainant of and rationale for each result of each
  - Procedures and bases for appeal by both parties
  - Provide written determination to parties simultaneously

## Overview of the Process: Appeals (1 of 2)

- Recipient must offer to both parties the following bases of appeal:
  - 1. Procedural irregularity that affected outcome
  - 2. New evidence not reasonably available at the time regarding responsibility or dismissal that could affect outcome
  - 3. Conflict of interest or bias by the Title IX Coordinator, investigator, and/or decision-maker that affected the outcome

## Overview of the Process: Appeals (2 of 2)

- The decision-maker for the appeal cannot be the same decision-maker from the hearing, or the Title IX Coordinator or investigator
- Must provide both parties a reasonable, equal opportunity to submit a written statement in support of or challenging the determination
  - Advisor may be asked by the party to be involved in writing the appeal
- Must issue a written decision describing the result of the appeal and rationale and provide the decision simultaneously to the parties

# Overview of the Process: Informal Resolution Advisor MAY be included

- At any time prior to the determination regarding responsibility, the recipient may facilitate an informal resolution process, such as mediation, that does not involve a full investigation and adjudication
- Recipient cannot require this and also cannot offer unless a formal complaint is filed
- Recipient can offer informal resolution if:
  - 1. Provides written notice to the parties
  - Obtains the parties' voluntary, written consent to the informal process
  - 3. Does not offer for employee sexual harassment of a student

## **Overview of the Process: Retaliation**

 Neither recipient nor any other person may retaliate against an individual for purpose of interfering with any right or privilege secured by Title IX or because made a report or complaint, or participated or refused to participate in the process

# **Overview of the Process: Confidentiality**

 Recipient <u>must keep confidential the identity of any individual</u> who has made a report or complaint of sex discrimination, including any individual who made a report, any complainant, any alleged perpetrator, any respondent, and any witness, <u>unless required by law</u>, permitted by FERPA, or <u>for the purposes of carrying out Regulations grievance</u> <u>process</u>.





**Understanding the Roles of Title IX Officials** 

### The Title IX Officials



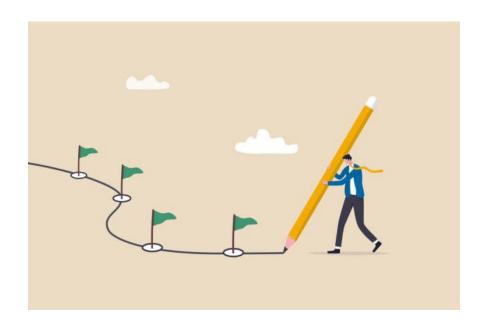
- Title IX Coordinator
- Investigator
- Decision Maker

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## **Title IX Coordinator**



- Oversees procedural integrity
- Oversees the whole process and helps to ensure the written process and the as applied process are the same
- Often is the person who ensures the investigators, decision-makers, informal resolution officers, and appeals officers are properly trained
- Often is the person who ensures advisors are available for hearings
- Makes decisions on new issues that arise to keep them in compliance with the policy



## Title IX Coordinator – Intake Process (1 of 2)



- For advisor purposes, should understand the intake process (so you know if it was done correctly).
- Title IX Coordinator (or deputy) will receive a report (this may also come in through another individual with the ability to give sanctions) Title IX Coordinator will provide supportive measures to a Complainant
- Title IX Coordinator will determine if the report falls within the "education program or activity" of the institution If not, Title IX Coordinator MUST dismiss from Title IX process

## Title IX Coordinator – Intake Process (2 of 2)



- When a Title IX Coordinator may elect to sign and issue a formal complaint without a complainant:
- Complainant has not yet been identified or cannot be identified, but evidence indicates that sexual harassment took place within the institution's jurisdiction (e.g., video, multiple student reports, anonymous social media allegations)

# **Title IX Coordinator Summary**



- For advisor purposes, must understand the that the Title IX Coordinator:
- Often is the person who selects and assigns a specific investigator, decision-maker, and appeals officer to a matter
- May be the person who supervises the Title IX Office
- May be the investigator

# The Investigator's Roles

- 1. The **GATHERER** of all relevant evidence.
- The ORGANIZER of all relevant evidence.
- Does not make a determination on the facts
- Determines some level of whether evidence is relevant.

## The Decision-Maker's Role

- Make relevancy determinations...before any question at the live crossexamination hearing can be answered
- Run an orderly and truth-seeking live cross-examination hearing
- Write a decision: apply the policy, use standard of review, and evaluate relevant evidence still in the record after the hearing



### Decision Maker

- The advisor will interact most with the decisionmaker during the grievance process.
- The live cross-examination hearing is where the advisor has the most active role.





**Live Cross-Examination: Theory and Practice** 

### **Cross Examination**

• Traditionally, cross examination questions are those that try to elicit "yes" or "no" answers, not explanations.

## **Examples:**

- You were at the party that night, weren't you?
- You'd agree with me that you had three beers, wouldn't you?
- You didn't call an Uber, did you?

## Live Cross-Examination: Theory (1 of 3)

- Essential for truth seeking (30313)
- Provides opportunity of both parties to <u>test "consistency, accuracy,</u> <u>memory, and credibility</u> so that the decision-maker can better assess whether a [party's] narrative should be believed" (30315)



# Live Cross-Examination: Theory (2 of 3)

- Provides parties with the opportunity to "direct the decision-maker's attention to <u>implausibility</u>, <u>inconsistency, unreliability, ulterior motives, and lack of credibility</u>" in the other party's statements. (30330)
- Promotes transparency and equal access (30389)

## Live Cross-Examination: Theory (3 of 3)

- According to the Department, the process in 106.45 best achieves the purposes of:
- 1. effectuating Title IX's non-discrimination mandate by ensuring <u>fair</u>, <u>reliable outcomes</u> viewed as <u>legitimate</u> in resolution of formal complaints of sexual harassment so that victims receive remedies
- 2. reducing and preventing sex bias from affecting outcomes; and
- 3. ensuring that Title IX regulations are consistent with constitutional due process and fundamental fairness (30327)

## **Live Cross-Examination: How it should look**

 "[C]onducting crossexamination consists simply of posing questions intended to advance the asking party's perspective with respect to the specific allegation at issue." (30319)



# Live Cross-Examination: Regulations (1 of 2)

- In this process:
- Decision-maker must permit each party's advisor to ask the other party and any witnesses all relevant questions and follow-up questions, including those challenging <u>credibility</u>
- Must be conducted directly, orally, and in real time by the party's advisor, but never party personally
- Only relevant cross-examination and other questions may be asked of a party or witness

#### Live Cross-Examination: Regulations (2 of 2)

- Before a party or witness may answer a question, the decisionmaker must first determine whether the question is relevant and explain the reason if not relevant
- Must audio record, audio-video record or provide a transcript of the hearing



# Questioning by the Decision-Maker (1 of 2)

- Decision maker is NEUTRAL. And should ask neutral questions.
- "To the extent that a party wants the other party questioned in an adversarial manner in order to further the asking party's views and interests, that questioning is conducted by the party's own advisor, and not by the recipient. Thus, no complainant (or respondent) need feel as though the recipient is "taking sides" or otherwise engaging in cross-examination to make a complainant feel as though the recipient is blaming or disbelieving the complainant." (30316)

# Questioning by the Decision-Maker (2 of 2)

So take that into consideration if eliciting questions:

- "[O]n the decision-maker's initiative [can] ask questions and elicit testimony from parties and witnesses,
- As part of the recipient's burden to reach a determination regarding responsibility based on objective evaluation of all relevant evidence including inculpatory and exculpatory evidence.
- Thus, the skill of a party's advisor is not the only factor in bringing evidence to light for a decision-maker's consideration." (30332)

# Confidentiality

- 106.71 requires recipients to keep party and witness identities confidential except as permitted by law or FERPA, and as needed to conduct an investigation or hearing (30316)
- Prevents anyone in addition to the advisor to attend the hearing with the party, unless otherwise required by law (30339)

# Cross Tools: What are the goals of cross-examination?

- Obtain factual admissions helpful to your party's case.
- Corroborate the testimony of your party's witnesses.
- Minimize the other party's case by *impeachment* of witness being questioned.
- Minimize the other party's case by *impeachment* of other witnesses through the witnesses being questioned.
- Reduce confusion and seek truth.



#### Cross Tools: Impeachment (1 of 5)

- Bias: (a) lay witnesses and (b) experts.
- Relationships (friendship and romantic)
- Experts: getting paid for testimony
  - You charge fees based on an hourly rate?
  - You were paid to produce a written report?
  - Based on this report, you're testifying today?
  - You're charging money for each hour you're here?

#### Cross Tools: Impeachment (2 of 5)

#### Perception and Recall

- What is the witness's perception of the facts?
  - Has time impacted recall or ability to remember clearly?
  - How many times has the witnesses talked to the other party about this case?
- Was there anything that impacts the person's physical or mental ability to perceive or recall facts accurately?
- Is the expert limited by the information provided to inform the expert report?
- Does the witness form a conclusion without knowing certain information?

#### Cross Tools: Impeachment (3 of 5)

Example: Intoxication level information from witness.

- You did not see the consumption, or keep track of how long the party was consuming alcohol?
- You did not measure the alcohol poured by \_\_\_\_\_ or the party?
- Your statements are based on information provided by others? the other party?
- Party's statements were made after they had been drinking alcohol (consuming other drugs, etc.)?



Remember: Delineate whether the party or witness is speaking from personal knowledge.

#### Cross Tools: Impeachment (4 of 5)

**Inconsistency in statements** (only happens if you interview the parties or witnesses multiple times)

- If a fact was very important, why is the hearing the first time it has come up?
- What possible reasons might the witness have for changing their testimony?
- Did a witness receive coaching from the party or others between making one statement and another?
- Has the witness's perspective or motive changed between statements?
- Does changing this fact help the other party's case?

#### Cross Tools: Impeachment (5 of 5)

#### **Lack of Corroborating Evidence**

- Example: Missing receipts...
  - You testified that you were drinking with the Complainant on the night of the incident?
  - You testified that you paid for the alcohol?
  - You paid with your credit card?
  - But you did not provide the receipt to the investigator?
  - You didn't event provide access to your credit card statement?





**Issues of Relevancy** 

# Relevancy (1 of 2)

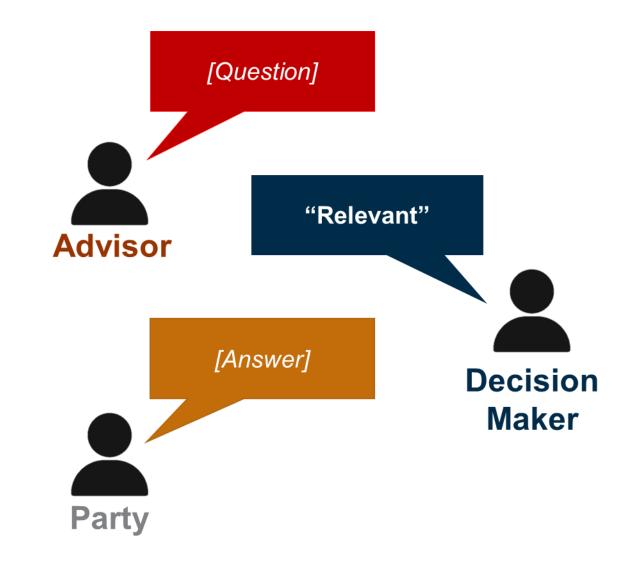
Per 34 C.F.R. 106. 45(b)(6)(i):

"Only relevant cross-examination and other questions may be asked of a party or witness."

• "[C]ross examination must focus only on questions that are relevant to the allegations in dispute." (30319)

# Relevancy (2 of 2)

- Party or witness <u>cannot</u>
   answer a question until the
   decision-maker determines
   whether it is relevant.
  - Requires decisionmakers to make "on the spot" determinations and explain the "why" if a question or evidence is not relevant (30343)



## What is Relevant? (1 of 3)

The regulations don't really tell us directly. But, it may include evidence that is:

"

probative of any material fact concerning the allegations

"

- Preamble, 30343

## What is Relevant? (2 of 3)

# The preamble also tells us:



evidence pertinent to proving whether facts material to the allegations under investigation are more or less likely to be true (i.e., on what is relevant)



- Preamble, 30294

#### What is Relevant? (3 of 3)

Does this question, topic, evidence help **move the dial** under the standard of evidence?



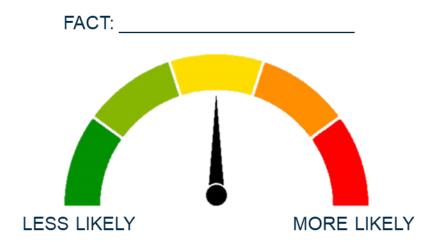
#### <u>Preponderance</u> <u>of the evidence:</u>

A fact is more likely than not to be true (30373 fn. 1409)



#### <u>Clear and</u> <u>convincing:</u>

a fact is highly probable to be true (30373 fn. 1409)



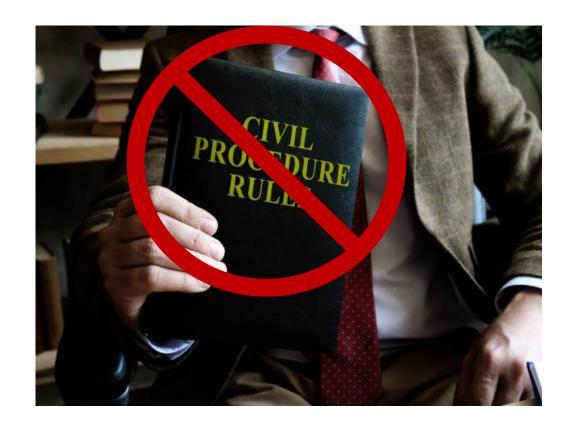
## Relevance and Weight of Evidence

Recipient must ensure that "all relevant questions and evidence are admitted and considered (though varying weight or credibility may of course be given to particular evidence by the decision-maker)." (30331)



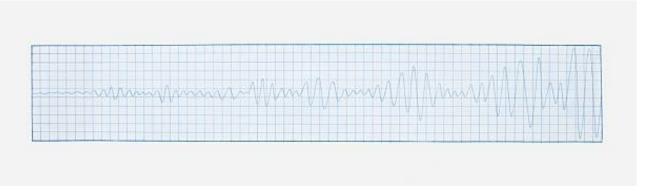
#### Issues of Relevancy: NOT Rules of Evidence (1 of 2)

The Rules of Evidence do **NOT** apply and **CANNOT** apply



## Issues of Relevancy: NOT Rules of Evidence (2 of 2)

 A <u>recipient</u> may not adopt rules excluding certain types of relevant evidence (lie detector or rape kits) where that type of evidence is not labeled irrelevant in the regulations (e.g., sexual history) or otherwise barred for use under 106.56 (privileged) and must allow fact and expert witnesses. (30294)



#### This means:

- Cannot exclude redundant evidence
- Cannot exclude character evidence
- Cannot exclude hearsay
- Cannot exclude evidence where the probative value is substantially outweighed by the danger of unfair prejudice (30294)



# **Relevancy: Not Relevant**

The Department has determined that recipients must consider relevant evidence with the following exceptions:

- 1. Party's medical, psychological, and similar records (unless voluntary written consent)
- 2. information protected by a legal privilege
- 3. Complainant's sexual behavior (except for two narrow exceptions)

#### **Relevancy: Treatment Records**

"[C]annot access, consider, disclose, or otherwise use a party's records that are made or maintained by a physician, psychiatrist, psychologist, or other recognized professional or paraprofessional acting in the professional's or paraprofessional's capacity, or assisting in that capacity, and which are made and maintained in connection with the provision of treatment to the party, unless the recipient obtains that party's voluntary, written consent to do so for a grievance process under this section."

Section 106.45(b)(5)(i) (see also 30317).



#### Relevancy: Legally Privileged Information (1 of 2)

- Section 106.45(b)(1)(x):
- A recipient's grievance process must...not require, allow, rely upon, or otherwise use questions or evidence that constitute, or seek disclosure of, information protected under a legally recognized privilege, unless the person holding such privilege has waived the privilege.



## Relevancy: Legally Privileged Information (2 of 2)

- Preamble identifies medical and treatment records.
- Other typical privileges recognized across jurisdictions but with variations (will want to involve your legal counsel for definitions in your jurisdiction):



Attorney-client communications

Implicating oneself in a crime

Confessions to a clergy member or other religious figures

Spousal testimony in criminal matters

Some confidentiality/trade secrets



## Relevancy: Rape Shield Provision & Complainant

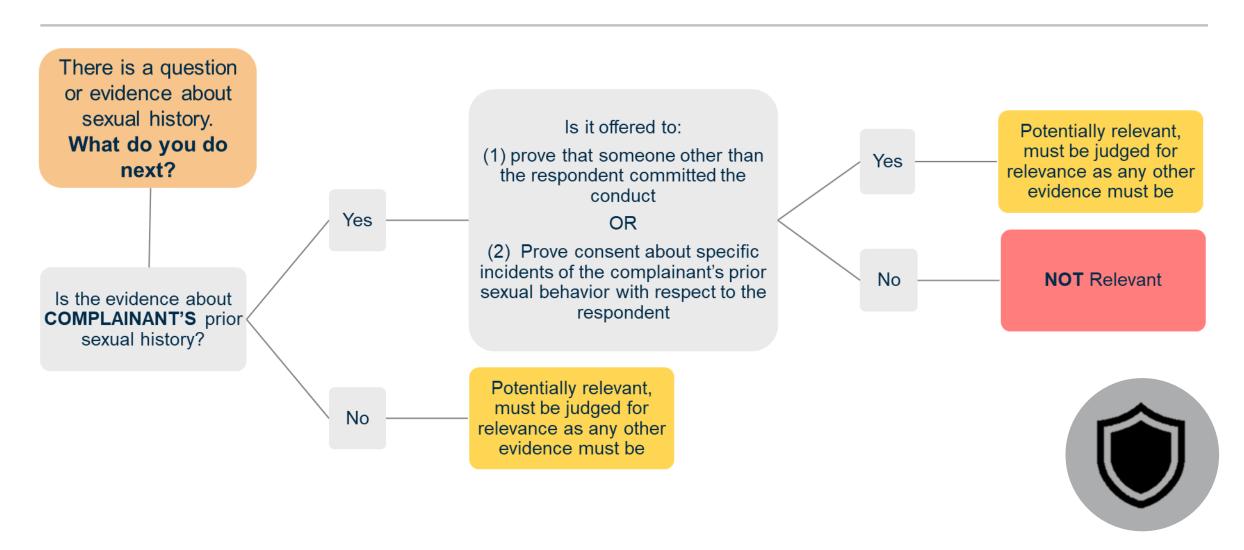
- Evidence about <u>complainant's</u> prior sexual history (must exclude) unless such questions/ evidence:
  - are offered to prove that someone other than the respondent committed the conduct, or
  - if the questions/evidence concern specific incidents of the complainant's prior sexual behavior with respect to the respondent and are offered to prove consent.

# Relevancy: Rape Shield Provision & Respondent

- Rape shield protections do not apply to Respondents
- "The Department reiterates that the rape shield language . . . does not pertain to the sexual predisposition or sexual behavior of respondents, so evidence of a pattern of inappropriate behavior by an alleged harasser must be judged for relevance as any other evidence must be."



# **Rape Shield Provision Flowchart**



#### Relevancy: Improper Inference

- Party does not want to participate at the hearing?
- "If a party or witness does not submit to cross-examination at the live hearing...the decision-maker(s) cannot draw an inference about the determination regarding responsibility <u>based solely</u> on a party's or witness's absence from the live hearing or refusal to answer cross-examination or other questions." 34 C.F.R. 106.45(b)(6)(i).
- When parties elect not to participate, a recipient <u>cannot retaliate</u> against them (30322)

#### Relevancy: When Parties or Witnesses Do Not Participate (1 of 3)

- The preamble recognizes that there are many reasons a party or witness may not elect not to participate in the live cross-examination hearing or answer a question or set of questions
- The decision-maker cannot make inferences from non-participation or compel participation (retaliation) (30322)
- Relevant questioning by advisor along these lines?

#### Relevancy: When Parties or Witnesses Do Not Participate (2 of 3)

- Massachusetts federal decision vacating regulation requiring submission to cross-examination for consideration of statements (*Victim Rights Law Center et al v. Cardona*, June 28, 2021) (pending appeal and stayed pending DOE's rulemaking of TIX)
- August 24, 2021 DCL providing guidance that, pursuant Victim Right Law Center, will "immediately cease enforcement" of 34 CFR 106(b)(6)(i)
  - May now consider statements not subject to cross-examination



#### Relevancy: When Parties or Witnesses Do Not Participate (3 of 3)

- "[A] party's advisor may appear and conduct cross-examination even when the party whom they are advising does not appear." (30346)
- "Similarly, where one party does not appear and that party's advisor does not appear, a recipient-provided advisor must still cross-examine the other, appearing party, resulting in consideration of the appearing party's statements (without any inference being drawn based on the nonappearance)." (30346)

## **Relevancy: Other Considerations**

- What about sex stereotyping questions?
- What about questions by advisor about why a party isn't participating?
- What about decorum?



**Relevancy Determination Hypotheticals** 

## **Hypothetical Disclaimer**

• Disclaimer: The following hypotheticals are not based on any actual cases we have handled or of which we are aware. Any similarities to actual cases are coincidental.

# Relevancy Determination Hypotheticals (1 of 2)

- Okay, are these questions relevant for you to ask at the hearing?
  - You are the advisor who has been handed information from the Title IX Coordinator.
- For practice, we will pose these in cross-examination format. As discussed before, the traditional cross-examination style is aimed at eliciting a short response, or a "yes" or "no," as opposed to open-ended question which could seek a narrative (longer) response.
- For example, instead of, "How old are you?" the question would be, "You're 21 years old, aren't you?"

## Relevancy Determination Hypotheticals (2 of 2)

- For each practice hypothetical, ask yourself:
- Is this question relevant or seeking relevant information?
- What is the fact this question is trying to prove?
- Is this question probative about the material fact?
  - Why or why not?
  - Does the answer to this depend on additional information?
  - If it so, what types of additional information would you need to make a relevancy determination?

### Relevancy Hypotheticals: Scenario Review

 The following hypotheticals are all based upon the scenario we provided in advance of today. We will go through it together now before we go through the hypotheticals.

### **Hypothetical Report**

Reporter Name: Charlie Chun

Received: January 10, 2023 at 9:12 A.M.

• Intake Format: Compliance System Report

Parties Identified: Charlie Chun and Rook Ryan

 Narrative: Rook sexually assaulted me early in the morning of January 5, 2023. Rook STALKED me, too because they contacted me after I told them to STOP. I even blocked them, and they showed up outside of my dorm and aggressively approached me. So, I had to act in self-defense to get away from them. I retreated to my room and hid in there for several days, which made me miss class. Here is a screenshot of a Snapchat conversation with my roommate Wendy and Rook. Rook is a PREDATOR!!!!



You need to stay away from North Hall. You're a rapist & a stalker & I'd have called the police if Charlie hadn't begged me not to. You're so lucky she's not me.

#### ROOK

I know. I'm so sorry. I was really drunk and then I panicked.

You weren't that drunk.

When I came into the living room, you invited me to play a game of Scrabble with you & Charlie, & won \$20 dollars betting with us. I remember you won with the word "wizen" which I had to look up.

#### ROOK

I don't remember any of that.

You know that's a lie - you texted me the next day to say I owed you \$10 for losing at Scrabble.

Convenient what you remember.







### **Notices of Allegations**

- January 10, 2023
- Title IX Office sent Notices of Allegations to the parties that Charlie had filed a formal complaint that Rook engaged in prohibited conduct that could violate Title IX for sexual harassment and stalking and that the Title IX Office was initiating an investigation



#### **Hypothetical Report #2**

- January 11, 2023
- After receiving the Notice of Allegations, Rook came to the Title IX Office and filed a formal complaint against Charlie alleging that she engaged in prohibited conduct under Title IX for sexual harassment and dating violence





# **Summary of Allegations**

- Charlie Chun to Rook Ryan
  - 1. Sexual Harassment
  - ALLEGATION: Sexual assault (kissing and oral sex)
  - WHEN: January 5, 2023 (early morning)
  - WHERE: Charlie's dorm room, North Hall
  - 2. Sexual Harassment
  - ALLEGATION: Sexual assault (kissing and oral sex)
  - WHEN: January 5, 2023 (early morning)
  - WHERE: Charlie's dorm room, North Hall
- Rook Ryan to Charlie Chun
  - 1. Sexual Harassment
  - ALLEGATION: Sexual assault (kissing and oral sex)
  - WHEN: January 5, 2023 (early morning)
  - WHERE: Charlie's dorm room, North Hall
  - 2. Dating Violence
  - ALLEGATION: Tried to talk to Charlie about what happened and she slapped them across the face
  - WHEN: January 6, 2023
  - WHERE: Outside of North Hall

"Charlie, isn't it true that you had slept with a lot of other people before dating Rook?"

"Rook, isn't it true that you had never slept with anyone before Charlie?"

"Charlie, isn't it possible that you wanted to have sex that night but were too drunk to remember?"

"Rook, did your attorney tell you not to answer that question?"

"Rook, did you tell your counselor that Charlie was unresponsive during sex during the alleged incident?"

"Charlie, isn't it true you took off Rook's clothing during the sexual encounter?"

"Rook, isn't it true you began sexual contact with Charlie while she was asleep?"

"Charlie, isn't it true you had hit Rook before January 6, 2022?"

"Rook, if you were as drunk you just stated you were, isn't it possible you initiated sexual contact with Charlie while she was asleep?"

"Charlie, if you were sexually assaulted, why didn't you go to the police right away?"

"Rook, you could be wrong about that timeline, right?"

"Charlie, you had sex with someone else the following night, didn't you?"

"Rook, why didn't you go to the Title IX Office instead of confronting Charlie?"



# The Hearing

# The Setup

- Can have in one room if a party doesn't request separate rooms and recipient chooses to do so.
- Separate rooms with technology allowing live cross examination at the request of either party
- "At recipient's discretion, can allow any or all participants to participate in the live hearing virtually" (30332, see also 30333, 30346) explaining 106.45(b)(6)(i)

#### **Process**

- Discretion to provide opportunity for opening or closing statements
- Discretion to provide direct questioning (open-ended, non-cross questions)
- Cross-examination must be done by the party's "advisor of choice and never by a party personally."
  - An advisor of choice may be an attorney or a parent (or witness) (30319)
  - Discretion to require advisors to be "potted plants" outside of their roles cross-examining parties and witnesses. (30312)

#### Advisors (1 of 3)

• If a party does not have an advisor present at the live hearing, the recipient must provide without fee or charge to that party, an advisor of the recipient's choice, who may be, but is not required to be, an attorney, to conduct cross-examination on behalf of that party.

• (106.45(b)(6)(i) and preamble 30339)

#### Advisors (2 of 3)

- Advisors do not require Title IX Training, but a recipient may train its own employees whom the recipient chooses to appoint as party advisors (30342)
- A party cannot "fire" an appointed advisor (30342)
- "But, if the party correctly asserts that the assigned advisor is refusing to 'conduct cross-examination on the party's behalf' then the recipient is obligated to provide the party an advisor to perform that function, whether counseling the advisor to perform the role or stopping the hearing to assign a different advisor" (30342)



#### Advisors (3 of 3)

- Regulations permit a recipient to adopt rules that (applied equally) do or do not give parties or advisors the right to discuss relevance determinations with the decision-maker during the hearing. (30343)
- "If a recipient believes that arguments about a relevance determination during a hearing would unnecessarily protract the hearing or become uncomfortable for parties, the recipient may adopt a rule that prevents parties and advisors from challenging the relevance determination (after receiving the decision-maker's explanation) during the hearing." (30343)

# **Advisors: But Other Support People?**

- Not in the hearing, unless required by law (30339) <u>BUT</u> July 2021 Q&A allows for support persons for the parties
- "These confidentiality obligations may affect a recipient's ability to offer parties a recipient-provided advisor to conduct cross-examination in addition to allowing the parties' advisors of choice to appear at the hearing."
- ADA accommodations-required by law
- CBA require advisor and attorney?



# **Recording the Hearing**

- Now required to be audio, audio visual, or in transcript form
- Decision-makers have to know how to use any technology you have



### **The Hearing Order**

- Order of questioning parties and witnesses – not in regulations
  - Consider time restraints on witnesses
  - Questioning of Complainant
  - Questioning of Respondent

Questioning by
Questioning by
Other Party's
Advisor

Questioning by Own Advisor

# Questioning by the Decision-Maker (1 of 2)

- The neutrality of the decision-maker role is and the role of the advisor to ask adversarial questions, protects the decision-maker from having to be neutral while also taking on an adversarial role (30330)
- "[P]recisely because the recipient must provide a neutral, impartial decision-maker, the function of adversarial questioning must be undertaken by persons who owe no duty of impartiality to the parties" (30330)

### Questioning by the Decision-Maker (2 of 2)

 BUT "the decision-maker has the right and responsibility to ask questions and elicit information from parties and witnesses on the decision-makers own initiative to aid the decision-maker in obtaining relevant evidence both inculpatory and exculpatory, and the parties also have equal rights to present evidence in front of the decision-maker so the decision-maker has the benefit of perceiving each party's unique perspective about the evidence." (30331)

#### The Hearing: Ruling on Relevancy

- Ruling on relevancy between every question and answer by a witness or party
  - Assumption that all questions are relevant unless decision-maker otherwise states irrelevant? Risky.
  - Set expectation that party or witness cannot answer question before decision-maker decides if relevant.
    - Pros: helps diffuse any overly aggressive or abusive questions/resets tone
    - Cons: may lengthen hearing

# The Hearing Revisions

 "[N]othing in the final regulations precludes a recipient from adopting a rule that the decision-maker will, for example, send to the parties after the hearing any revisions to the decisionmaker's explanation that was provided during the hearing." (30343)

#### Decorum (1 of 5)

- The preamble contains many discussions of an institution's discretion to set rules to maintain decorum throughout hearings and to remove non-complying advisors, parties, or witnesses.
- Note: In our experience, we have seen decorum issues more commonly with advisors than parties...and have seen this equally on both sides.



#### Decorum (2 of 5)

 "Recipients may adopt rules that govern the conduct and decorum of participants at live hearings so long as such rules comply with these final regulations and apply equally to both parties...These final regulations aim to ensure that the truthseeking value and function of cross-examination applies for the benefit of both parties while minimizing the discomfort or traumatic impact of answer questions about sexual harassment." (30315)

#### Decorum (3 of 5)



 "[W]here the substance of a question is relevant, but the manner in which an advisor attempts to ask the question is harassing, intimidating, or abusive (for example, the advisor yells, screams, or physically 'leans in' to the witness's personal space), the recipient may appropriately, evenhandedly enforce rules of decorum that require relevant questions to be asked in a respectful, non-abusive manner."

#### Decorum (4 of 5)

• "The Department acknowledges that predictions of <u>harsh, aggressive</u>, <u>victim-blaming</u> cross-examination may dissuade complainants from pursuing a formal complaint out of fear of undergoing questioning that could be perceived as interrogation. However, recipients retain discretion under the final regulations to educate a recipient's community about what cross-examination during a Title IX grievance process will look like, including developing rules and practices (<u>that apply equally to both parties</u>) to oversee cross-examination to <u>ensure that questioning is relevant, respectful, and non-abusive</u>." (30316 see also 30315; 30340)

# Decorum (5 of 5)

- "[T]he essential function of cross-examination is not to embarrass, blame, humiliate, or emotionally berate a party, but rather to ask questions that probe a party's narrative in order to give the decision-maker the fullest view possible of the evidence relevant to the allegations at issue." (30319)
- Nothing in this rule prevents recipient from enforcing decorum rules in the hearing and "the recipient may require the party to use a different advisor" if the advisor does not comply and may provide a different advisor to conduct cross examination on behalf of that party (30320)



Understanding the Basis for Appeal

#### Understanding the Basis for Appeal (2)

- As an advisor, these can inform your approach at the hearing especially regarding relevancy determinations that you disagree with as the advisor.
- Whether you are involved at the appeal level or not (again, regulations only require appointed advisor during the hearing process) - will need to think about how to set up those relevancy challenges for appeal while in the hearing

### **Three Bases for Appeal**

- Required
  - 1. Procedural Irregularity
  - 2. New Evidence
  - 3. Conflict of Interest or Bias

Your institution can add to this – so check your policy!

#### Bases for appeal: Procedural Irregularity

- 1. Procedural irregularity that affected the outcome of the matter
  - → Does the process in policy align with process as applied?

#### What you need to know to answer this question:

- The process in your specific policy (to the extent it adds to the detailed process in the Regulations)
- The Title IX Coordinator's role
- The Investigator's role
- The Decision-Maker's role (relevancy determinations)
- How to determine if any deviation from the process <u>actually affected the</u> <u>outcome</u>

#### **Bases for appeal: New Evidence**

2. New evidence that was not reasonably available at the time the determination regarding responsibility or dismissal was made, that could affect the outcome of the matter



#### Bases for appeal: Conflict of Interest or Bias (1 of 2)

- 3. Conflict of interest or bias against a party by the Title IX Coordinator, investigator(s) or decision maker(s) that <u>affected</u> the outcome of the matter
- This will require the appeals officer to be able to make determinations on bias and conflict of interest, usually on peers and understand the case to know if any bias or conflict of interest would impact the outcome of the matter

#### Bases for appeal: Conflict of Interest or Bias (2 of 2)

- How do you make these determinations of conflict of interest or bias, especially with coworkers or supervisors?
- How do you determine if this <u>actually affected</u> the outcome?

#### **Bases for appeal: Dealer's Choice**

- 4. Any other bases the recipient establishes provided it is equally available or applies equally to both parties.
- This will require the appeals officer to understand the institution's specific bases for appeals.
- Many institutions provide a basis for appeal for arbitrary and capricious outcomes or sanctions not proportionate to the findings



Tips for Advocating for Your Party

# Advocating for your party in the Hearing: Preparation (1 of 5)

- Review the entire investigation hearing report
- Review all evidence (some may have non-relevant evidence also—know if you disagree with any relevancy determinations made by the investigator)
- Meet with your party to review what your party thinks and wants
- Discuss strategy



## Advocating for your party in the Hearing: **Preparation** (2 of 5)

- Realize that your party may want to take a more aggressive approach –
  If you are not comfortable with the approach, discuss it with the party
  and check to see if you can advise your party
- Discuss the expectations of decorum vs. the expectations of questioning the other party and witness

## Advocating for your party in the Hearing: **Preparation** (3 of 5)

- Determine who your witnesses are and whether your party thinks they will show up to the hearing
- Be careful of the line between asking a party to participate and explain the importance of their statements vs. coercing a party to participate who has the right not to participate

### Advocating for your party in the Hearing: **Preparation** (4 of 5)

- Consider a script
  - List each allegation and policy definition/elements for the policy violation (e.g., sexual assault—know which definition and what must be met to show sexual assault under the policy)
  - Standard of review: this can be helpful to have written out so that you can support relevancy determinations for your questions to show why relevant

## Advocating for your party in the Hearing: Preparation (5 of 5)

#### Consider a script

- List your questions you plan to ask for your party for each other party and witness AND be prepared to answer why each is relevant
- Have a list of relevancy definitions to refer to if they come up
  - Rape shield law and two exceptions
  - Privileged information in your jurisdiction
  - Language on treatment records



### Advocating for your party in the Hearing: The Hearing (1 of 2)

- Ask one question at a time and wait for the Decision-Maker to determine if it is relevant
- If the Decision-Maker has a question about why the question is relevant, be prepared to answer that question (see preparation)
- Be respectful of the process so that you can effectively ask your party's questions – if you think you or someone else is becoming too heated, ask for a break to regroup



# Advocating for your party in the Hearing: The Hearing (2 of 2)

Be aware that the other advisor may not be as prepared as you are and the decision-maker has a duty to ask questions the advisor does not—this doesn't mean the decision-maker is biased or trying to help the other side – you may not like it, but it's a requirement for the decision-maker

## Advocating for your party in the Hearing: Post-hearing

- The decision-maker will issue a decision to both parties at the same time.
- Under the regulations, the advisor is not required to have any further role in the process (this may be especially true if the advisor is appointed by the institution)
- Other advisors (attorney or parent), may choose to work with the party to appeal on the bases listed in the decision

### **Questions?**



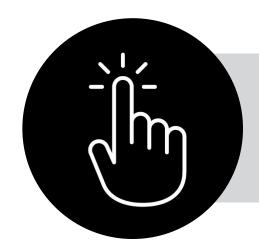




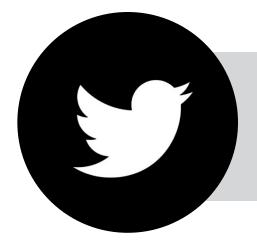
Aug. 28	1:00 ET	Trauma-Informed Intakes (Title IX in Focus)
Sept. 12	12:00 ET	Title VI Update
Sept. 25	12:00 ET	FERPA Refresher for Higher Ed
Sept. 25	1:00 ET	Working with Advisors in the Title IX Process (Title IX in
		Focus)
Oct. 15	12:00 ET	Campus Compliance: Employment Law in Higher Ed
Oct. 15 Oct. 30	12:00 ET 1:00 ET	

Register for these at <a href="https://www.brickergraydon.com/events">www.brickergraydon.com/events</a>

### Thank you for attending!



Title IX Resource Center at www.bricker.com/titleix



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